The Ratio Solution

CNA/NNOC’s RN-to-Patient Ratios Work — Better Care, More Nurses
REDUCE RATIOS
IMPROVE QUALITY OF CARE
SAVE LIVES!!
Dear Colleague,

Today in California, thanks to CNA/NNOC-organized registered nurses, staffing ratios are the law, there are nearly 100,000 new, active licensed RNs since the law was signed in 1999, and staffing has improved dramatically.

We are extremely proud to be the author, sponsor, and driving force behind the landmark RN-to-patient ratio law (AB 394) which has now been in effect in all California acute-care hospitals since 2004. It took many years. We had to take on a very famous governor to defend the ratios, but we prevailed and are happy to have paved the way for other states to adopt similar legislation, and ultimately, a national bill.

More than 60 prominent studies have documented that hospital understaffing results in more patient deaths, plus more preventable complications like pneumonia, urinary tract infections, and medication errors. Even President Barack Obama pledged his support for “minimum nurse staffing ratios.”

Patient care staffing standards have sharply deteriorated in hospitals across the country. Patients and nurses experience the effect every day with unsafe staffing levels. Today, it is legal for RNs in 49 states to be assigned 10 to 16 patients at a time. As consumers, we expect specific standards for clean air and water, limits on classroom sizes, and staffing ratios for airline, day care, and nursing home staff. Hospital patients should also be entitled to minimum safety standards and public protection.

CNA/NNOC RNs across the nation, from Arizona to Pennsylvania, have been inspired by the California law and are now actively working for passage of mandated ratios in CNA/NNOC-proposed Hospital Patient Protection Acts. In Texas, Illinois, Pennsylvania, Arizona, and Ohio, CNA/NNOC has challenged the hospital industry by introducing ratio bills in state legislatures. The Massachusetts Nurses Association has also long pushed for similar mandated nurse-to-patient ratio legislation which is now moving forward in the legislative arena and we are confident will soon become law.

We have included an appendix of studies, along with facts and statistics, about how safe RN ratios enhance patient care and the cost savings they bring, as well as a guide to half-measure staffing legislation that exists throughout the country.

As registered nurses, we must accept no substitutes when it comes to patient care. Visit our website at www.nnoc.net or call us at 800-540-3603 to find out how you can become a part of our campaign to win mandated RN-to-patient ratios in every state in the nation.

CNA/NNOC Board of Directors
CNA/NNOC’s historic first-in-the-nation safe staffing RN ratios took 13 years to win and have been in effect since January 2004 despite continued efforts of the hospital industry to overturn the law.

When California Gov. Arnold Schwarzenegger decided to roll back staffing ratios and called nurses a “special interest who don’t like me because I am always kicking their butt,” CNA/NNOC ignited a broad grassroots movement that led to the sweeping November 2005 electoral defeat for a series of anti-worker initiatives sponsored by Schwarzenegger. Two days after the election, Schwarzenegger dropped his year-long fight against the ratios. The following week, the California Department of Health Services admitted that there was no negative impact and that in fact “hospitals have been able to meet the lower ratios.”

Safe RN ratios have improved quality of care and nurse recruitment and retention in California hospitals. Staffing continued to improve with a 1:3 ratio (from 1:4) in step-down units and 1:4 (from 1:5) in telemetry and specialty units implemented in January 2008.

### Ratios 101

AB 394 — the CNA/NNOC-sponsored safe staffing law — has multiple provisions designed to remedy unsafe staffing in acute-care facilities. California’s safe staffing standards are based on individual patient acuity, of which the RN ratio is the minimum.

### Mandates Minimum, Specific Numerical Ratios

Establishes minimum, specific numerical nurse-to-patient ratios for acute-care, acute psychiatric, and specialty hospitals.
Requires a Patient Classification System — Additional RNs Added Based on Patient Need

Additional RNs must be added to the minimum ratio based upon a documented patient classification system that measures patient needs and nursing care, including severity of illness, complexity of clinical judgment, and the need for specialized technology.

Regulates Use of Unlicensed Staff

Hospitals may not assign unlicensed assistive personnel to perform nursing functions or perform RN functions under the supervision of an RN including: administration of medication, venipuncture, and invasive procedures.

Restricts Unsafe “Floating” of Nursing Staff

Requires orientation and demonstrated current competence before assigning a nurse to a clinical area. Temporary personnel must receive the same orientation and competency determination as permanent staff.

Break Coverage

The ratios apply “at all times,” including meals and breaks.

No Averaging

There can be no averaging of the number of patients and the total number of RNs.

No Cuts in Ancillary Staff as a Result of Ratios

In the first year of implementation, CNA/NNOC successfully fought off challenges from several California hospitals who responded to the ratios by attempting to cut back on LPNs/LVNs and unlicensed personnel, going against the intent of the law. The California Department of Health Services’ safe staffing standards maintain the existing staffing model which utilize RNs, LPNs/LVNs, and unlicensed assistive personnel.

LPNs/LVNs

LPNs/LVNs are not in the ratio count and are assistive to the RN.
Q & A

Everything you ever wanted to ask about ratios

Q. There is a nursing shortage — where will the RNs come from?

A. The number of actively licensed RNs in California has increased by nearly 100,000 following enactment of the staffing ratio law in 1999.

Strong, effective ratio laws have been a critical factor in helping to mitigate the effects of the nursing shortage. RNs do not remain in unsafe, understaffed hospitals. A study published in the *Journal of the American Medical Association* in October 2002 linked higher RN-to-patient-ratios with a 15 percent increase in nurse dissatisfaction with their jobs. Today’s shortage is the direct product of more than 10 years of the failed policies of market-driven medical care that included reckless downsizing and displacement of RNs with unlicensed staff.

California and Victoria Australia, both with mandated ratios, prove this point.

In California, since the signing of the law in 1999:

- Vacancies for RNs at Sacramento-area hospitals plummeted 69 percent since early 2004 when the ratios were first implemented. Throughout the state, many of California’s biggest hospital systems have seen their turnover and vacancy rates fall below 5 percent, far below the national average — *Sacramento Business Journal, January 11, 2008*.

- The number of actively licensed RNs grew by an average of 10,000 a year, compared to under 3,000 a year prior to the law’s passage — *California Board of Registered Nursing*.

- There has been a 60 percent increase in RN applications since the law was signed in 1999 — *California Board of Registered Nursing*.

- The ratios have helped fuel a dramatic growth in student interest in nursing in California. In the last six years, the number of RN graduates has jumped by 45 percent — *Annual School Report, Board of Registered Nursing, 2005–2006*.

Victoria, Australia, which adopted nurse-to-patient ratios in 2000:

- Experienced a 24.1 percent increase in the number of employed nurses.

- There are no vacancies in urban hospitals because better staffing levels lured more than 7,000 inactive nurses back into the workforce.
Number of licensed RNs increased by 40% in California since ratio law passed in 1999

Active RN Licenses
Nearly 100,000 New Licenses Since 1999

Q. Have ratios caused an increase in hospital closures?

A. No.

In 2005, when the hospital industry sought to overturn the ratio law, they failed to produce in court any evidence linking ratios to hospital closures. Claims by the hospital industry that California’s patient safety law is to blame for hospital and ER closures ignores the fact that 50 hospitals were closed in California between 1990 and 2000, for market-based reasons, long predating the implementation of the ratio law. Virtually all of the few hospitals closed since January 2004 had reported years of financial losses.

Nationally, 996 hospitals closed from 1987 to 2007, none as a result of California’s safe staffing law.
Q. Is there any data that proves mandated RN-to-patient ratios improves patient outcomes?

A. Yes!

There are more than 60 studies that directly link safe RN staffing to reduced rates of patient deaths and post-operative complications, including respiratory failure, urinary tract infections, pneumonia, shock, upper gastrointestinal bleeding, and shorter hospital lengths-of-stay. Check out additional research findings in the appendix.

- Increasing the number of full-time RNs on staff per day by one, there were 9 percent fewer hospital-related deaths in intensive care units, 16 percent fewer in surgical patients, and 6 percent fewer in medical patients — Healthcare Risk Management, February 2008.

- Cutting RN-to-patient ratios to 1:4 nationally could save as many as 72,000 lives annually, and is less costly than many other basic safety interventions common in hospitals, including clot-busting medications for heart attack and PAP tests for cervical cancer — Medical Care, Journal of the American Public Health Association, August 2005.

- Cancer surgery patients are safer in hospitals with better RN-to-patient ratios. A study of 1,300 Texas patients undergoing a common surgery for bladder cancer documented a cut in patient mortality rates of more than 50 percent — Cancer Journal of the American Cancer Society, September 2005.

Q. If there is a shortage of RNs, can LPNs/LVNs be counted instead?

A. No. RN and LPN/LVN licenses are not interchangeable.

What distinguishes an RN from an LPN/LVN or other nursing staff is her or his broad, legally-defined scope of practice — the legal authority that governs what she or he can and cannot do — and the legal mandate and right to act as patient advocate in all circumstances. There is no parity between the RN and the LPN/LVN licenses for the purpose of the ratios.

The LPN/LVN is limited by law to performing technical and manual duties assigned by the direct-care RN. RN responsibilities include: patient assessment, formulating a care plan, implementation and evaluation of care, and patient and family education. Perhaps most critical to patient safety is the independent authority of an RN. In an era when so many healthcare corporations place economic goals ahead of quality care, the RN is specifically ordered to protect the safety and well-being of the patient regardless of the economic interest of the employer.
Q. Aren’t ratios too costly?

A. No, in fact ratios have proven to be cost-effective.

Safe RN ratios have produced cost savings for hospitals in reduced spending on temporary RNs and overtime costs, lower RN turnover, shorter patient lengths of stays, and improved patient outcomes.

- Adding 133,000 RNs to the U.S. hospital workforce would produce medical savings estimated at $6.1 billion in reduced patient care costs — Medical Care, January 2009.

- Preventing medical errors reduces loss of life and could reduce healthcare costs by as much as 30 percent. Insurers paid an additional $28,218 (52 percent more) and an additional $19,480 (48 percent more) for surgery patients who experienced acute respiratory failure or post-operative infection — Health Services Research, July 2008.

- Raising the proportion of RNs by increasing RN staffing to match the top 25 percent best staffed hospitals would produce net short-term cost savings of $242 million — Health Affairs, January/February 2006.

Q. With the healthcare crisis, aren’t most hospitals financially in trouble?

A. No. Hospitals can afford to improve staffing.

Data shows that most hospitals can afford to employ sufficient numbers of RNs to provide safe ratios. The health industry trade publication Modern Healthcare reported that hospital industry profits set another record — $43 billion in 2007, the largest single-year jump in profit margins in at least 15 years. That’s just the profits, not counting high executive salaries, stock options, and other benefits.

Even with the improved staffing required by the ratios law, California hospitals netted over $5 billion in profit in 2007, according to data from the Office of Statewide Health Planning and Development.

Case Closed

RN-to-Patient Ratios:

Save lives
Help solve the nursing shortage
Cost effective
In an effort to derail mandated RN-to-patient ratio laws, the hospital industry along with its allies have pushed for passage of inferior “staffing” bills. When analyzing the merits of a particular bill, be suspicious when a bill has any of the following markers.

**Is it a real ratios law or a fake, weakened “staffing” plan?**

- **Voluntary and/or “permissive” ratios**

  These laws may provide specific numeric ratios, however they also include loopholes giving employers the right to staff as they please. One of the loopholes allows employers to interchange RNs for “other healthcare personnel.”

- **No public disclosure**

- **No enforcement**

- **No rights for the RN as patient advocate, no whistle-blower protection**

- **LVN/LPN and RN interchangeability**

- **Staffing based solely on patient classification systems without ratios as a minimum safety standard**

These approaches make vague and undefined references to “appropriate” staffing levels without providing specific ratio numbers. Acuity-based staffing — using tools developed by hospital industry consultants — is presented as an alternative to mandated minimum ratios. All of these “plans” are designed to prevent the implementation of real, enforceable, RN-to-patient ratios.
Our hospital has added 500 new RN positions and we rarely use registry or travelers

“I work in a medical unit where a majority of our patients are diabetic and require lots of teaching and monitoring. Our night shift RNs used to have nine to 12 patients before the ratios were in effect. We could never keep a core nursing staff on nights. As a result of the ratio law we don’t have more than five patients which gives us the time we need to do patient teaching and has dramatically improved patient outcomes and nurse retention. Our hospital has added 500 new RN positions and we rarely use registry or travelers.”

— Mary Bailey, RN
Long Beach Memorial Hospital, Long Beach, California
### Proposed RN Ratios

<table>
<thead>
<tr>
<th>Department</th>
<th>Ratio</th>
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<tbody>
<tr>
<td>Intensive/Critical Care</td>
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<tr>
<td>Neonatal Intensive Care</td>
<td>1:2</td>
</tr>
<tr>
<td>Operating Room</td>
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</tr>
<tr>
<td>Conscious Sedation</td>
<td>1:1</td>
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<tr>
<td>Post-anesthesia Recovery</td>
<td>1:2</td>
</tr>
<tr>
<td>Labor and Delivery</td>
<td>1:1</td>
</tr>
<tr>
<td>Antepartum</td>
<td>1:3</td>
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<tr>
<td>Newborn Nursery</td>
<td>1:2</td>
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<tr>
<td>Postpartum Couplets</td>
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<tr>
<td>Postpartum Women Only</td>
<td>1:4</td>
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<tr>
<td>Pediatrics</td>
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<tr>
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<td>1:4</td>
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<tr>
<td>ICU Patient in ER</td>
<td>1:2</td>
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<tr>
<td>Trauma Patient in ER</td>
<td>1:1</td>
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<tr>
<td>Step Down &amp; Telemetry</td>
<td>1:3</td>
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<tr>
<td>Medical/Surgical</td>
<td>1:4</td>
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<tr>
<td>Other Specialty Care Units</td>
<td>1:4</td>
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<tr>
<td>Psychiatric</td>
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**Rehab Unit & Skilled Nursing** 1:5

All proposed ratios are minimums. Hospitals must increase staffing based upon individual patient needs.

### CNA/NNOC’s Hospital Patient Protection Act

#### Key Components

1. **Patient advocate duty and right**

2. **Unit-specific RN-to-patient ratios for acute-care hospitals**
   - RN-patient ratios for all shifts at all times
   - Restrictions on use of unlicensed assistive personnel
   - Patient classification system to determine additional staff, based on an acuity tool
   - Monetary fines for violations

3. **Whistle-blower protections with substantive monetary fines**

4. **Direct-care RNs classified as professional employees, not supervisors**

   Protection from the National Labor Relations Board Kentucky River ruling that attempts to classify RNs as supervisors and makes them ineligible for collective bargaining rights.

5. **Safe hospital care workplace standards**

   Worker injury prevention: A zero-lift policy, to replace current practices of unassisted manual lifting. Repositioning and transferring of patients with the use of patient transfer devices, lifting devices, and lift teams.

6. **Strengthening emergency preparedness capacity**

   Mandatory paid leave with employment, rights, and benefits protection for participation in disaster relief.
Drawing on the lessons from California

RNs in states throughout the country are actively working with CNA/NNOC to win their own mandated direct-care RN-to-patient staffing ratios. Building upon the success achieved by CNA/NNOC in California, RNs in Illinois, Maine, Arizona, Texas, Ohio, and elsewhere are actively organizing in support of Hospital Patient Protection Acts in their states.

- There can be **no compromise** on the need for mandated, minimum RN staffing ratios
- RNs must take a highly visible, very public lead in this fight
- The alliance that counts is between RNs, patients, and the public
- RNs must act collectively in support of ratios

The California safe staffing law gives nurses hope

“I am a float RN and so I see how RNs in every unit throughout our hospital finally have the time to do proper nursing care, and fully evaluate each patient’s needs. We now have time to check each patient’s chart and make sure there are no treatment delays. And finally there is time to do the patient and family teaching that is essential to avoiding future complications and hospitalizations.”

— Kathy Dennis, RN
Mercy General Hospital, Sacramento, California
CNA/NNOC’s national and state-specific Hospital Patient Protection Acts are all modeled on the standards set by legislation in California.

The key components of the legislation establishes minimum, specific RN-to-patient staffing ratios with additional staff based on individual patient acuity, whistle-blower protection for RNs, and legal recognition of the right of RNs to act as advocates for their patients.

Illinois

The legislature failed to pass a ratio bill in its 2007 session, opting instead to pass a hospital industry bill that didn’t set minimum ratios and reinforced existing inadequate staffing laws and practices in the state. The Illinois Hospital Patient Protection Act is being reintroduced in the 2009 Illinois legislative session.

“Illinois RNs need a law that clearly states that ratios must be mandated at all times and that they must be RN ratios. I work in a telemetry unit where management changes our staffing grids at will. RNs know what’s needed and that’s why we are fighting for passage of an Illinois Hospital Patient Protection Act bill.”

— Brenda Langford, RN, Oak Forest Hospital of Cook County, Oak Forest, Illinois

Texas

The Texas Hospital Patient Protection Act was first introduced in February 2007 and made it to the legislature’s Public Health Committee. In November 2008, hundreds of NNOC-Texas RNs marched on the Capitol to cheer the introduction of the Texas Hospital Patient Protection Act of 2009. The State Senate bill, SB 1000, is being sponsored by Senator Mario Gallegos, and the House bill, HB 1489 is being sponsored by Representative Senfronia Thompson. In the meantime, NNOC-Texas RNs are wasting no time pressing hospitals to adopt safe patient ratios as soon as possible, such as the University Health System in San Antonio.

“In January I will celebrate my 30th anniversary with University Hospital. I think I’ve demonstrated my loyalty to the hospital, but as nurses our first allegiance must always be to our patients. There has been ample research documenting the benefits of fixed RN-patient ratios. That is why I am committed to fighting for our hospital to implement fixed RN-patient ratios on all units.”

— Judy Lerma, RN, University Hospital, San Antonio, Texas
Arizona

NNOC-Arizona RNs first worked to enact the *Arizona Hospital Patient Protection Act, HB 2041*, in early 2008. In 2009 NNOC-Arizona RNs along with several legislators have reintroduced the bill, HB 2186, sponsored by House Representative Phil Lopes, and are actively campaigning for its passage.

“Hospitals have a responsibility to staff properly in order for nurses to provide quality care for patients, especially senior citizens who have multiple health needs. Hospitals aren’t doing that. This will save lives and allow us to provide the care that our fellow Arizonians deserve.”
— Diane Baker, RN, Flagstaff Medical Center, Flagstaff, Arizona

Ohio

NNOC-Ohio RNs are working with legislators to introduce the *Ohio Hospital Patient Protection Act* in the 2009 legislative session. The OHPPA is a comprehensive safe staffing bill that has won labor and community support.

“For too long, RNS have been overworked and under-appreciated in our healthcare system. We need to ask ourselves why we don't have mandated ratios in Ohio. Ratios have reduced the nursing shortage. It is widely known that experienced RNs come back from early retirement when they know their workplace is safe for them and their patients.”
— Bill O’Neill, RN, JD, Hillcrest Hospital, Mayfield Heights, Ohio

Pennsylvania

A top priority for Pennsylvania Association of Staff Nurses and Allied Professionals, an affiliate of CNA/NNOC, is moving a safe staffing bill authored by Senator Daylin Leach in 2009.

“Safe staffing is our most pressing issue. While we're making progress through our union, there's more to be done. And we know how unorganized RNs are suffering with no standards whatsoever. That's why we're going to Harrisburg to fight for safe staffing before more harm is done to patients, and more RNs leave the profession.”
— Cheryl Ann Costello, RN, Temple University Hospital, Philadelphia, Pennsylvania

Nevada

NNOC-Nevada RNs have won safe staffing protections at the bargaining table and are now going to the legislature with the *Nevada Hospital Patient Protection Act of 2009*. Their campaign started off successfully with a rally and lobby day in March.

“RNs encounter unsafe situations every day in our hospitals where we simply have too many patients. Legislation with minimum RN-to-patient ratios translates into lives saved. I know the ratios in California are working, nurses are returning to hospitals. We need this legislation in order to provide a higher level of care for our patients and to see nurses return to the profession they love. There should be no higher priority in our hospitals.”
— Fabiola Figer, RN, University Medical Center, Las Vegas, Nevada
California’s landmark safe staffing ratio law is one central element of a comprehensive program to protect patients and rebuild our nursing infrastructure. Hard-fought collective bargaining victories by CNA/NNOC-organized RNs have raised salaries, benefits, and patient care standards, resulting in the best RN union contracts in the nation.

However, organization nationally among RNs badly lags behind other professional occupations. Fewer than 20 percent of all RNs in the country have union rights and collectively bargained contracts. The CNA/NNOC program of aggressive organizing and effective bargaining will bring all RNs closer to achieving a real RN retention program — ratios, raises, and retirement.

**Establishing a secure retirement**

RNs have endured a legacy of substandard retirement plans with little, if any, post-retirement security or medical benefits after a lifetime of caring for others. In the past several years, CNA/NNOC has negotiated sweeping gains for more than 85,000 RNs, guaranteeing secure pensions and retiree health benefits, and for the first time livable retirement benefits have become a community standard for RNs.

In 2003, the 15,000 CNA/NNOC-represented RNs at 54 Kaiser Permanente hospitals and medical offices in California tripled their retirement benefits. A University of California RN with 20 years of service can retire at age 60 with a guaranteed, annual pension of half her or his annual salary.

**New patient care protections**

CNA/NNOC agreements break new ground with innovative approaches to strengthen hospital patient care standards that also enhance an RN’s work life and practice. CNA/NNOC and the collective, unified voice of RNs across California transformed the idea of a safer work environment and better patient care into law. We are taking that same RN unity and collective action to ensure everyday compliance of safe ratios.

- Professional practice committees — CNA/NNOC contracts negotiate staff RN-controlled committees with the authority to report unsafe practices and the power to make real changes
- Mandatory overtime bans
- Restrictions on unsafe floating
- Enforceable staffing language
- Technology protections — technology must be used to enhance, not replace, RNs’ clinical judgment
**Raises: Enhanced economic security**

CNA/NNOC-represented RNs have won dramatic gains in compensation intended to reverse years of inequities. CNA/NNOC members are by far the highest paid in the nation through their collective bargaining contracts.
CNA/NNOC A National Social Advocacy Movement for RNs

A strong voice for our profession and our patients

The California Nurses Association/National Nurses Organizing Committee is a national union and professional organization with a powerful agenda on patient advocacy. It is the nation’s largest and fastest-growing union of direct-care nurses, tripling in size during the past 10 years.

CNA/NNOC is recognized by RNs across the nation for our premier collective bargaining contracts which enhance the collective voice of RNs in patient care decisions, outlaw dangerous practices such as mandatory overtime, dramatically improve retirement security for RNs, and offer other provisions that are needed to retain career RNs at the hospital bedside and protect patients.

CNA/NNOC is a leading national advocate for universal healthcare reform, through a single-payer style system based on an improved and expanded Medicare-for-All. The organization is campaigning for single-payer legislation, HR 676, in Congress.

Other landmark laws sponsored by CNA/NNOC include whistle-blower protections for caregivers who expose unsafe hospital conditions, a ban on inappropriate personnel providing telephone medical advice, and increased funding for nursing education programs.

For more information visit our website at www.nnoc.net or call us at 800-540-3603.

Nurse ratio being met, officials say

Final phase of hospital staffing law in full effect

“I believe the ratios are a good thing. It’s better for the patients.”

Cyndie Cole, director of nursing at Ventura County Medical Center

— Ventura County Star, January 9, 2008, Ventura, California
Ratios ended turnover of RNs on our unit and decreased the hospital RN vacancy rate from 17% to 5%

“In the years before the ratios were enacted we had complete turnover of our entire RN staff twice in three years. There were never enough RNs scheduled, and we were continually fighting for two to three more nurses to be called in at the last minute. It is extremely difficult to get nurses on short notice so we were always working short staffed and our patients suffered. Nurses got frustrated and left. When they come to work now they know that they will start the shift with enough nurses scheduled to provide better care to our patients. Now the only time nurses leave our unit is if they are moving out of the area or going back to school full time.”

— Trande Phillips, RN
Kaiser Permanente, Walnut Creek, California
Paving the Way

The CNA/NNOC fight to win first-in-the-nation ratios in California

It took years of rallies, protests, and public hearings, tens of thousands of letters to newspapers and legislators, and eventually taking on the nation’s most famous governor, but California RNs never gave up until safe patient ratios were in place in every acute-care hospital throughout the state.

1993

CNA sponsored the first hospital wide ratio legislation in the U.S. — AB 1445.

1998

CNA-sponsored ratio bill (AB 695) won approval in the Legislature for the first time. RNs mobilized in support of the bill with letters, calls, and postcards. Gov. Pete Wilson vetoed the bill after extensive lobbying by the hospital industry.

1999

AB 394 introduced by then-Assemblymember Sheila Kuehl. CNA presented over 14,000 letters in support and commissioned opinion poll showing 80 percent public support for bill.

AB 394 passed by the Legislature and than signed into law by Gov. Gray Davis after CNA brought 2,500 RNs to rally on the steps of the Capitol. The bill directed the Department of Health Services to determine specific ratios.

2002

Gov. Davis announced the proposed ratios with the CNA Board of Directors. The hospital industry proposed 1:10 for medical surgical, telemetry, and oncology units, which were soundly defeated.

2004

RN staffing ratios became effective Jan. 1, 2004 in all California acute-care hospitals. A California Superior Court rejected a hospital industry lawsuit and issued a sweeping ruling upholding the law that ratios must be maintained at all times.

Gov. Arnold Schwarzenegger issued an emergency regulation which suspended portions of the ratio law in medical surgical units and emergency departments. CNA launched an immediate campaign including over 100 public protests, radio and TV ads, and RN letters to the editor, garnering extensive media coverage from around the world.

CNA/NNOC President Deborah Burger commentary in San Francisco Chronicle: “If this governor will not stand up to the hospital corporations, be assured that nurses will.”

CN/NNOC files a lawsuit against Schwarzenegger to throw out the emergency regulations charging that the governor exceeded his authority to overturn a legislative mandate to protect patient safety.
More than 1,500 RNs packed the Department of Health Services hearing on the plan to make emergency regulations a permanent rule change. CNA also delivered 11,000 letters from RNs opposing the new rules.

A California Superior Court judge issued a ruling finding that the governor broke the law and failed to present any evidence of the pretexts he used for the emergency regulation.

Viewed as the largest demonstrations in decades, 30,000 teachers, nurses, firefighters, and public workers rallied in Sacramento and Los Angeles in protest against Gov. Schwarzenegger's special election initiatives and ratio fight.

Gov. Schwarzenegger dropped his fight against the ratios. All told, tens of thousands of nurses joined together and led 107 protests in 371 days throughout California and several states.

Ratios continued to improve, with a 1:3 in step down and 1:4 in telemetry and specialty units.

Safe staffing ratios result in an increase of 100,000 new active licensed RNs in California.

I am one of the many RNs who relocated to work in a California hospital because of ratios

“I worked night shift in a neuro step-down unit in a Pittsburg, Pennsylvania hospital, where in addition to being the charge nurse, I would have nine to 10 patients. I would often only get to see my patients at the beginning and end of a shift. I resigned after one really bad night, when I felt I was seriously jeopardizing my patients’ safety and my license. I had heard really good things about CNA/NNOC and the ratios, so I packed up my family and headed to San Francisco where I happily work today, delivering quality patient care under the safe staffing law.”

— James Darby, RN

University of California Medical Center, San Francisco, California
Appendix
Additional Studies and Data

Studies by the nation’s most respected scientific and medical researchers affirm the significance of California’s RN-to-patient ratios for patient safety

- Understaffing of nurses is a key factor in the spread of methicillin-resistant staph infection (MRSA), the most dangerous type of hospital-acquired infection — *Lancet Infectious Disease* July, 2008.

- Patients cared for in hospitals with higher RN staffing levels were 68 percent less likely to acquire a preventable infection, according to a review of outcome data of 15,000 patients in 51 U.S. hospitals — *Medical Care*, June 2007.

- A 10 percent increase in adequate staffing and resources is associated with 17 fewer deaths per 1,000 discharged patients — *Science Daily*, Jan. 16, 2007.

- Improved RN staffing ratios are associated with a reduction in hospital-related mortality, failure to rescue, and lengths of stay. Every additional patient assigned to an RN is associated with a 7 percent increase in the risk of hospital acquired pneumonia, a 53 percent increase in respiratory failure, and a 17 percent increase in medical complications — *Agency for Healthcare Research and Quality*, May 2007.

- If all hospitals increased RN staffing to match the top 25 percent best-staffed hospitals, more than 6,700 in-hospital patient deaths, and, overall 60,000 adverse outcomes could be avoided — *Health Affairs*, January/February 2006.

- Low nurse staffing levels are a key cause of 98,000 preventable deaths each year — *Institute of Medicine*, “*Keeping Patients Safe: Transforming the Work Environment of Nurses,*” November 2003.

- Chances of a hospital patient surviving cardiac arrest are lower during the night shift because staffing is usually lower at night according to a report on 17,991 cardiac cases from 250 hospitals — *Annual meeting, American Heart Association*, November 2003.

- Up to 20,000 preventable patient deaths each year can be linked to low RN staffing. For each additional patient assigned to an RN, above four, the likelihood of death within 30 days increased by 7 percent — *Journal of the American Medical Association*, October 22, 2002.

Most hospitals can afford to employ sufficient numbers of RNs to provide safe ratios

- From 1993 through 2004, $157 billion was consumed by mergers and acquisitions in the hospital industry — an average of $402,000 per bed, the highest ever — *Institute of Health and Socio-Economic Policy calculation of Irving Levin Associates merger and acquisition data*.

RN-to-patient ratios: A cost-effective solution for hospitals

RN-to-patient ratios have been demonstrated to produce significant long-term savings for hospitals by reducing patient care costs. By improving staffing conditions, ratios also help hospitals cut RN turnover and reliance on nurse registries.

- RN understaffing in hospital intensive care units increases the risk of pneumonia and other preventable infections that can add thousands of dollars to the cost of care of hospital patients — *Critical Care, July 19, 2007.*

- Increasing the hours and raising the proportion of nurses who are RNs would result in a $5.7 billion savings and save 6,700 lives and four million days of patient care in hospitals each year — *Health Affairs Magazine, January/February 2006.*

- Minimum ratios can avert lawsuits and higher malpractice premiums that may follow increased mortality and morbidity caused by inadequate RN staffing. A family was awarded $2.7 million after a patient death due to inadequate nurse staffing — *ABC News, Jan. 21, 2006.*

- Improving RN-to-patient ratios from 1:8 to 1:4 would produce significant cost saving and is less costly than many other basic safety interventions common in hospitals, including clot-busting medications for heart attacks and PAP tests for cervical cancer — *Medical Care, Journal of the American Public Health Association, August 2005.*

- Travel nurses typically cost hospitals at least 20 percent more than a nurse employee even when benefits are factored in, says Carol Bradley, chief nursing officer for California for Tenet Health System — *USA Today, June 9, 2005.*

- Johns Hopkins University researchers found that hospitals with fewer RNs in intensive care units at night incurred a 14 percent increase in costs — *American Journal of Critical Care, November 2001.*

- Harvard researchers cite a 3 percent to 6 percent shorter length of stay for patients in hospitals with a high percentage of RNs, reducing costs — *Nurse Staffing and Patient Outcomes in Hospitals, Harvard School of Public Health Report, 2001.*